

The Life and Times of a Measure: An Overview of the Measure Development Process

Pam Rutherford, RN, BSN

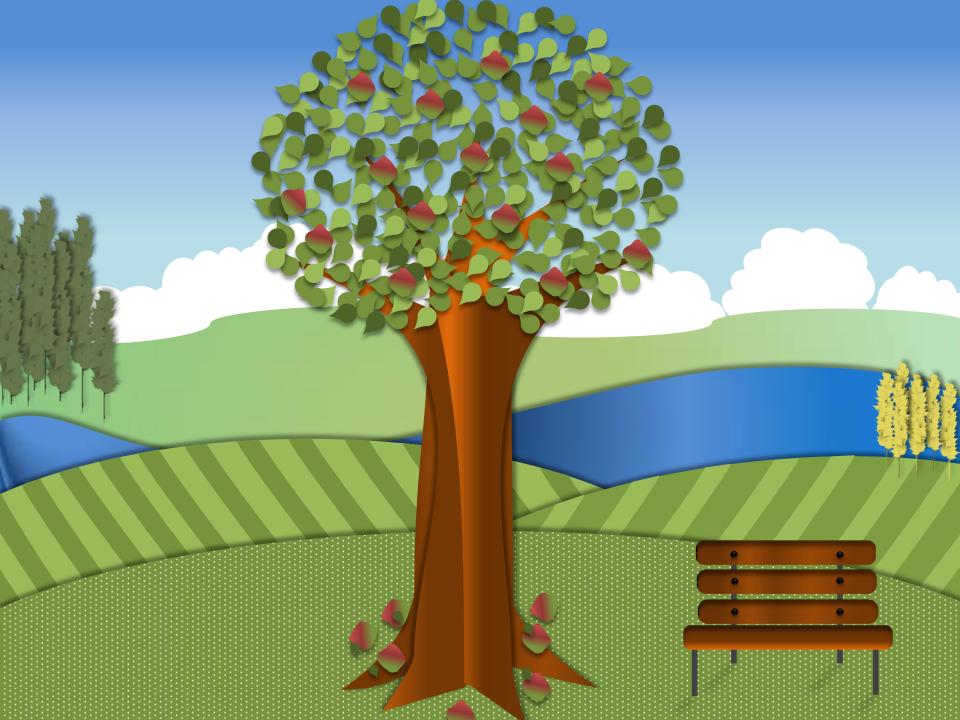
Project Manager

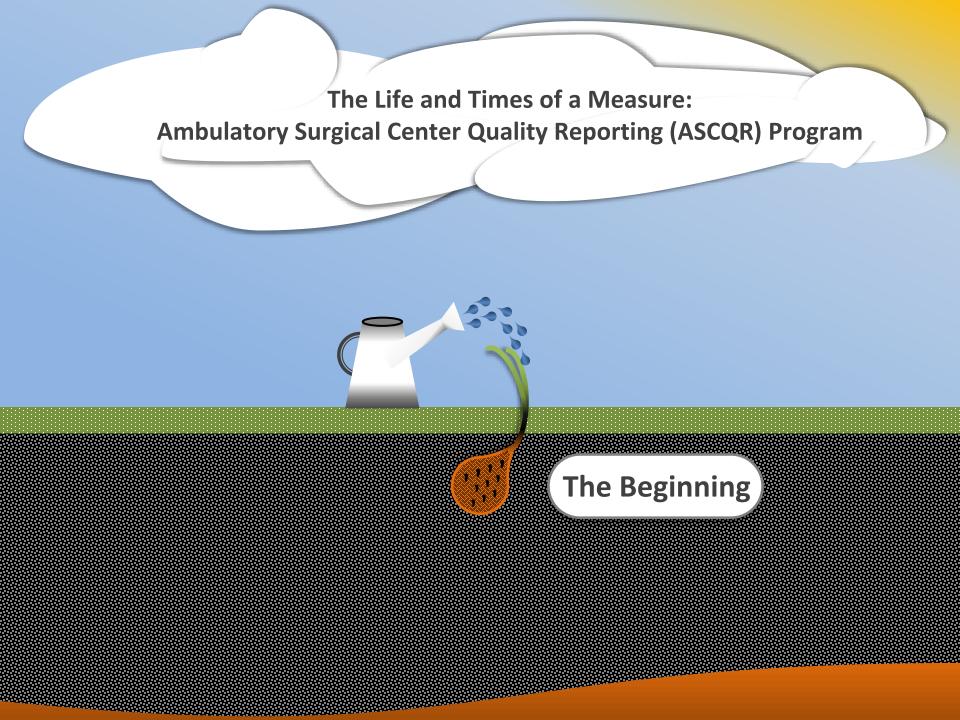
Learning Objectives

At the conclusion of the presentation, attendees will be able to:

- ✓ Summarize the stages of the Centers for Medicare & Medicaid Services (CMS) measure development process.
- ✓ List at least four measure classifications.
- ✓ Describe how the rulemaking process affects measure implementation for this program.

3/2019 2





Principles of Measure Development

- Emphasize what is best for patients
- Align with Meaningful Measures as well as stakeholders
- Address a performance gap
- Collaborate among measure developers and share best practices
- Focus on patient-centered outcomes that span clinical settings

More Principles

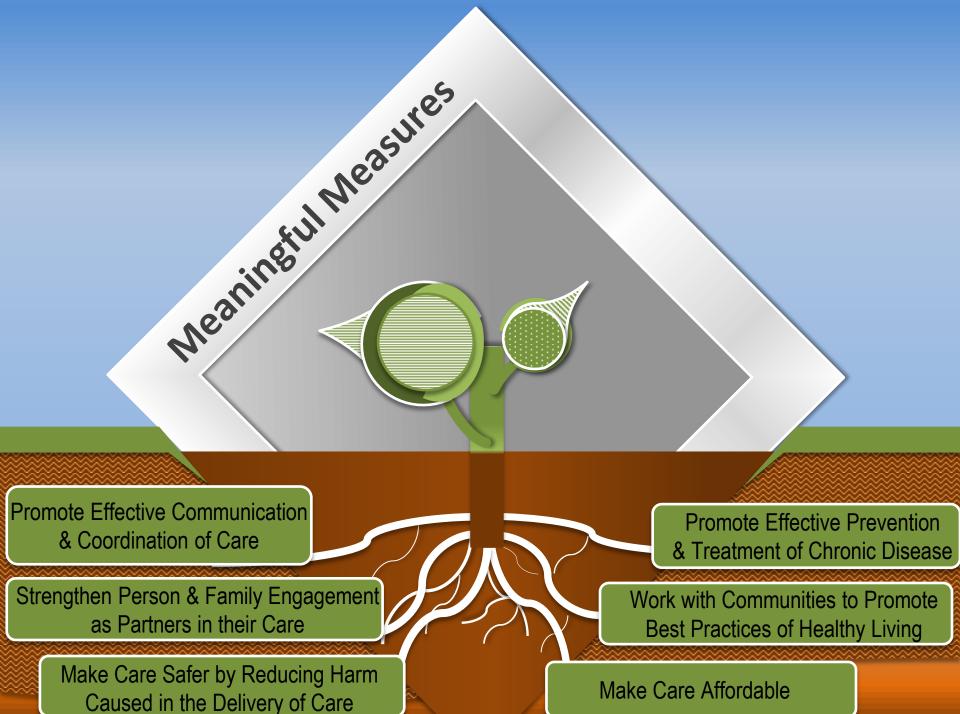
- Emphasis on outcome measures
- Identify and eliminate disparities in care
- Avoid unintended consequences
- Reduce burden to providers
- Be meaningful to patients, caregivers, and providers

3/2019 6

CMS Goals and Priorities

- Improve the CMS customer experience
- Usher in an era of state flexibility and local leadership
- Support innovative approaches to improve quality, accessibility, and affordability
- Empower patients and clinicians to make decisions about their healthcare

3/2019 7



Meaningful Measures Framework



Meaningful Measures Initiative: Minimizing Costs

Promote improved health outcomes while minimizing costs such as:

- Collection burden and related costs of quality reporting
- Compliance with requirements of other quality programs
- Tracking similar or duplicative measures
- Program oversight by CMS
- Compliance with federal and/or state regulations

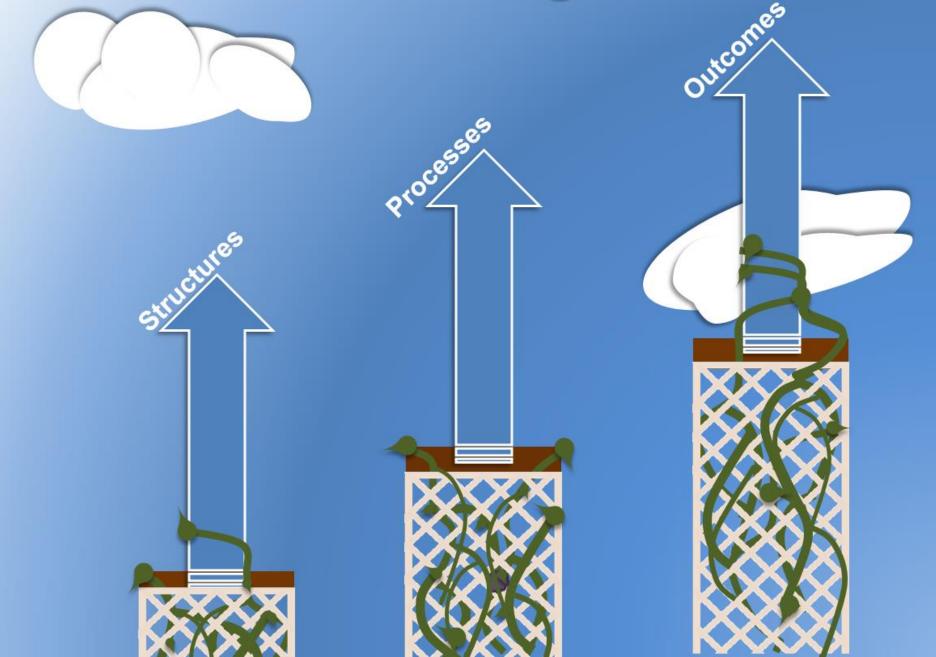
Meaningful Measures Initiative: Improving Data Usefulness

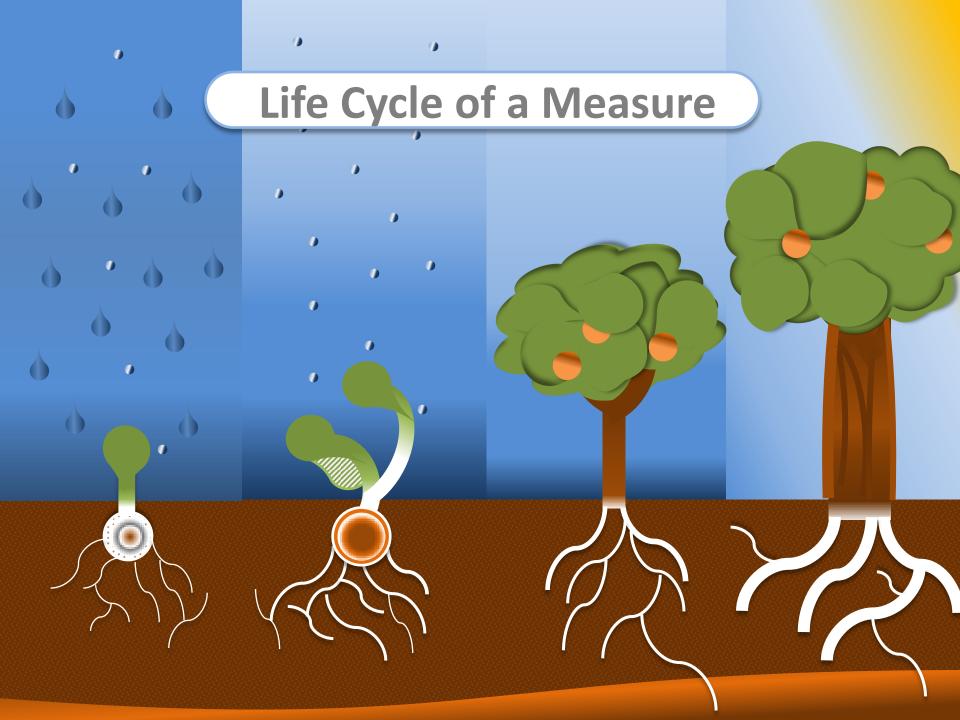
Improve the usefulness of data publicly reported by improving:

- How facilities report and access data
- Consumer understanding of data reported publicly on a Compare website

3/2019 11

Measures Moving Forward





Standardized Measure Development Processes

1

 Quality measure reviews by Technical Expert Panels (TEPs)

2

Posting for public comment

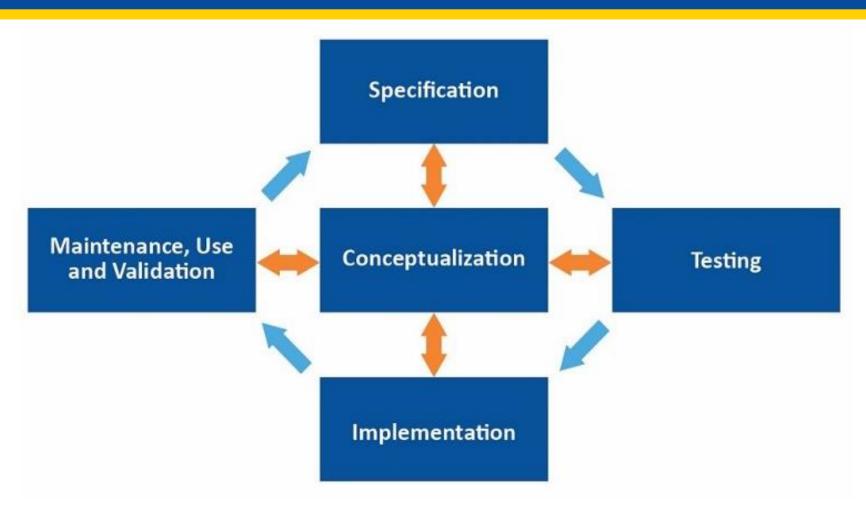
3

 Rigorous testing before submission to CMS for approval

Working Together

- National Quality Forum (NQF)
 - Provides input on Measures Under Consideration (MUC)
- Measures Application Partnership (MAP)
- Collaborate to:
 - Recommend measures across federal programs
 - Maintain transparency
 - Encourage public engagement

Measure Cycle

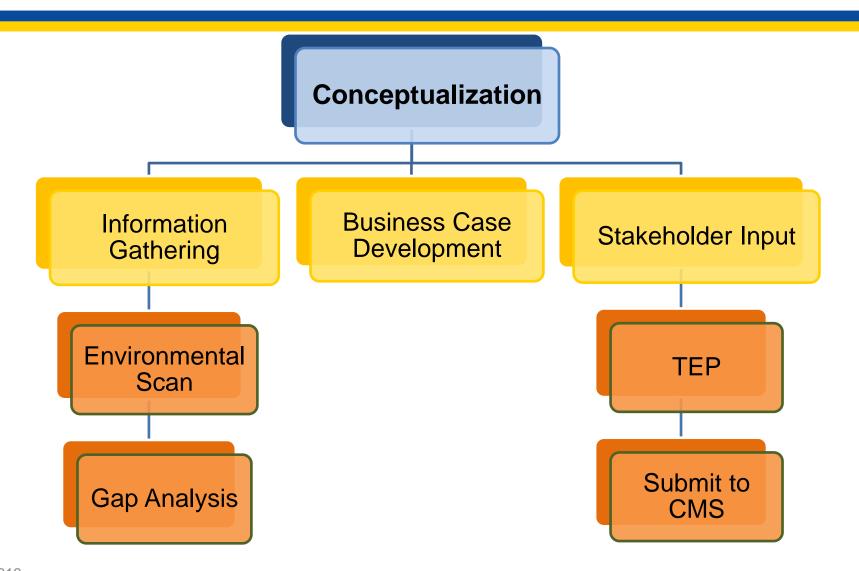


https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/MMS/Measure-Development-by-Phase.html Accessed on: February 18, 2019.

3/2019

16

Measure Conceptualization



Conceptualization: Summary

What:

The concept

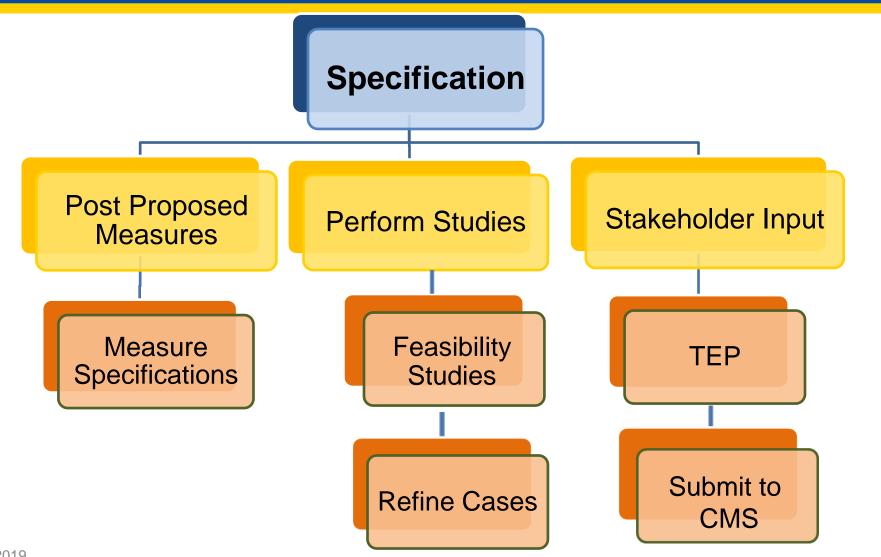
How:

Gathering the information and defending it

Who:

TEP, professional organizations, public comment

Measure Specification



Specification: Summary

What:

Target population, how data will be reported

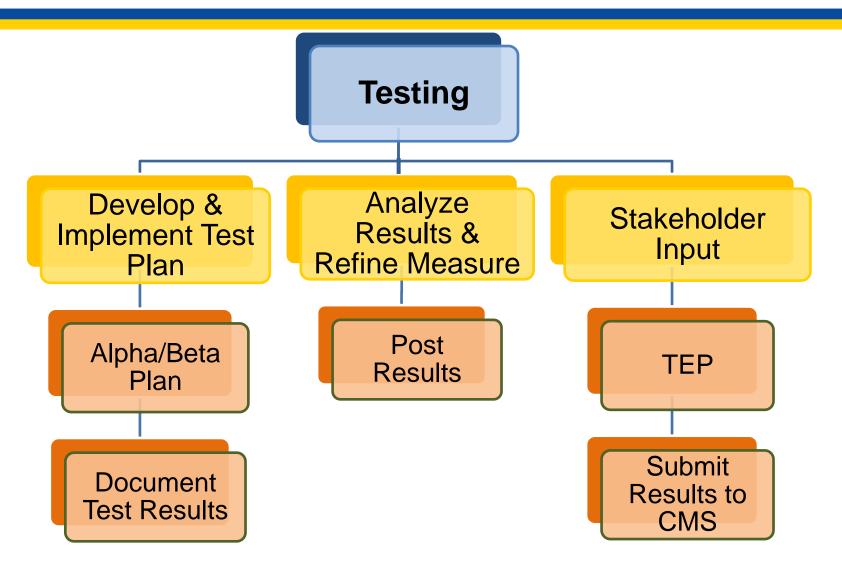
How:

Data collection and defining, drafting

Who:

Measure developers and organizations

Measure Testing



Testing: Summary

What:

Data collected

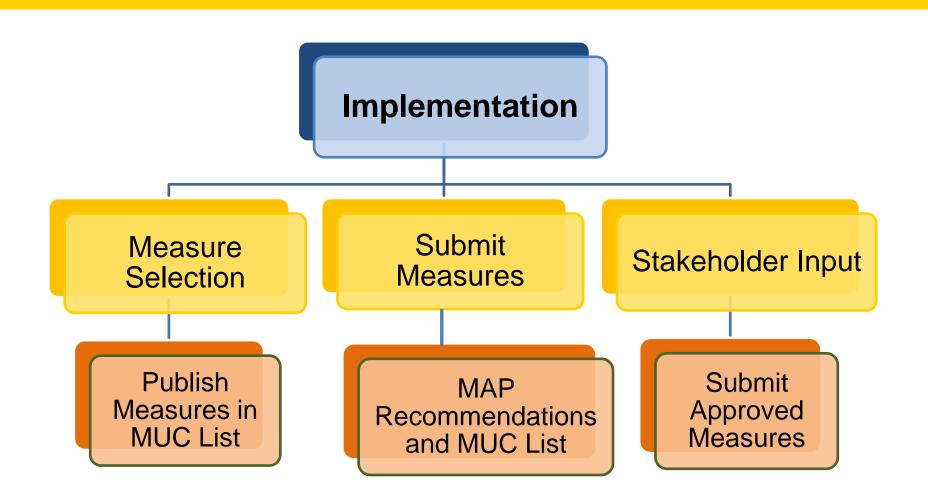
How:

Measure testing, including alpha and beta results, and refinement

Who:

TEP and other stakeholders, measure developers, and pilot sites

Measure Implementation



Implementation: Summary

What:

Possible adoption of the measure

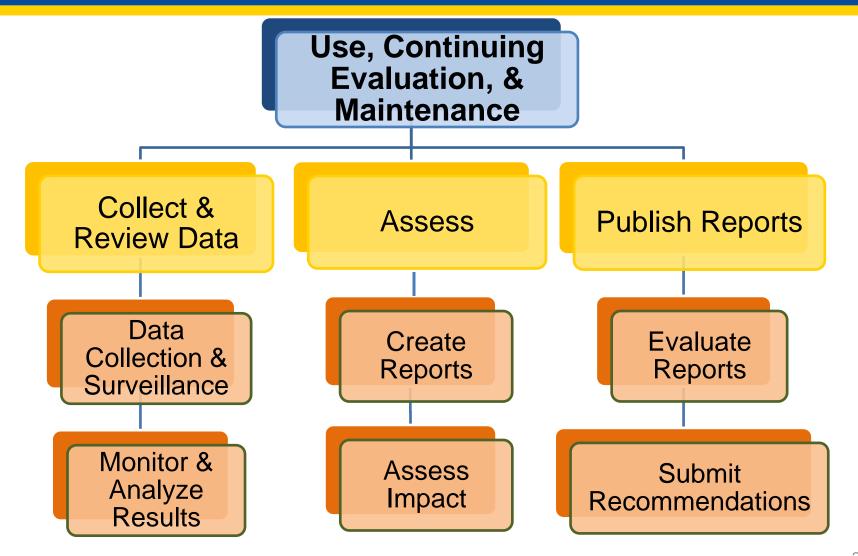
How:

Compile MUC List, rulemaking, rollout, and education

Who:

NQF, Health and Human Services, public comment

Measure Use, Continuing Evaluation, and Maintenance



Measure Use, Continuing Evaluation, and Maintenance: Summary

What:

Results of the measure

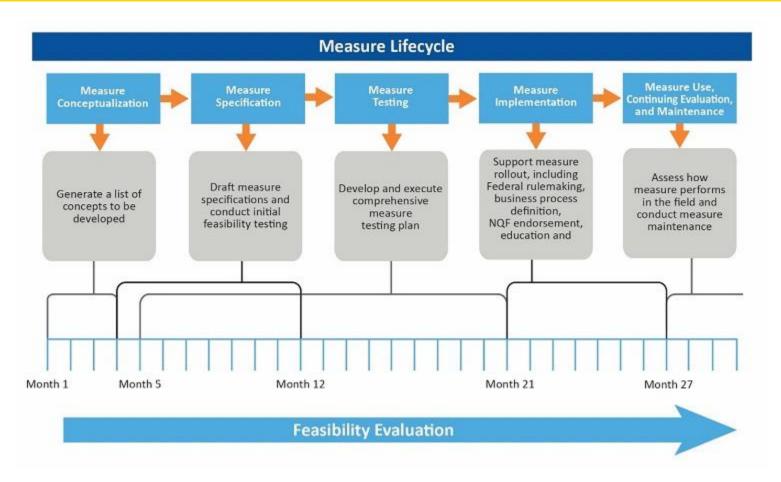
How:

Collect and report data, determine outcome (retire, retain, revise, suspend, or remove)

Who:

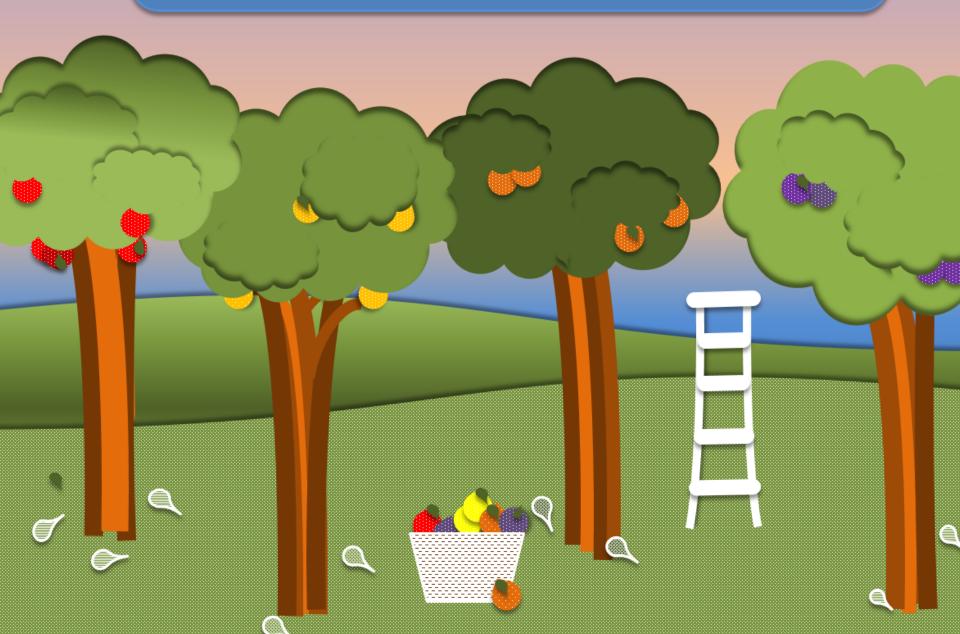
Measure developers, TEPs, NQF, and CMS

Measure Development Timeline



https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/MMS/Measure-Development-by-Phase.html Accessed on: February 18, 2019.

Measure Classification



Classifications

Measure Type	Definition
Composite	A measure that contains two or more individual measures, resulting in a single measure and a single score. Composite measures may be composed of one or more process measures and/or one or more outcome measures.
Cost/Resource	Broadly applicable and comparable measures of health-service counts. A resource measure counts the frequency of defined health system resources; some may further apply a dollar amount to each unit of resource.
Efficiency	A measure concerning the cost of care associated with a specified level of health outcome.
Outcome	A measure that assesses the results of healthcare that are experienced by patients: clinical events, recovery and health status, experiences in the health system, and efficiency/cost.

 $\underline{\text{https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/MMS/Downloads/BlueprintVer14.pdf}$

Accessed on February 18, 2019.

Classifications (cont.)

Measure Type	Definition
Patient-Reported Outcome	A measure that focuses on a patient's report concerning observations of and participation in healthcare.
Process	A measure that focuses on steps that should be followed to provide good care. There should be a scientific basis for believing that the process, when executed well, will increase the probability of achieving a desired outcome.
Structural	A measure that assesses features of a healthcare organization or clinician relevant to its capacity to provide healthcare.

https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/MMS/Downloads/BlueprintVer14.pdf

Accessed on: February 18, 2019



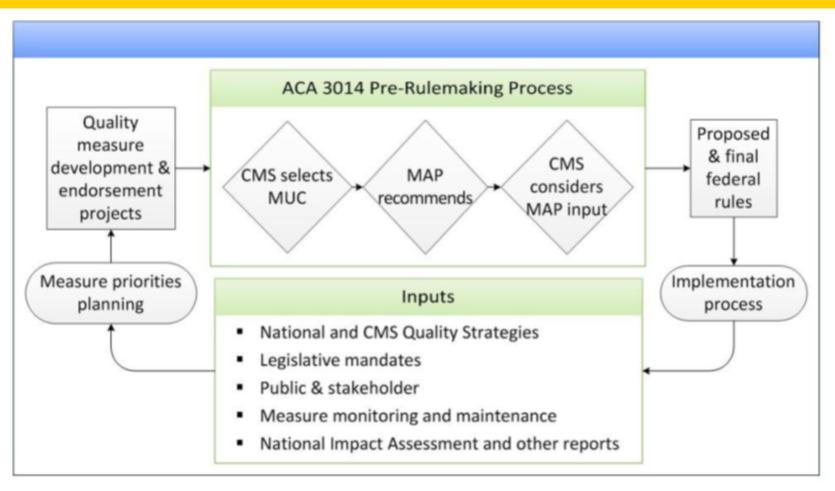
Decision Criteria

- Importance of the measure
- Scientific acceptability
- Feasibility
- Usability

Non-Pre-rulemaking Process

- Not all measures go through pre-rulemaking
 - CMS issues a call letter to solicit measures.
 - Submitted measures go through the clearance process.
 - Measures may go to MAP for review, decision, and public comment.
 - CMS issues a final letter.

Pre-Rulemaking



https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/MMS/Resources.html Accessed on February 18, 2019.

Rulemaking Process

- This process is the method by which CMS adopts measures for use in their programs and initiatives.
- Measures for this program go through prerulemaking.
- Each program that participates publishes one Proposed Rule and one Final Rule annually.
- The public can provide feedback on the Proposed Rule via public comment.

Rule Process

- Proposed Rule is published in July
 - Comment period is open for sixty days
- Final Rule is published in November

Questions



3/2019

Thank You for Participating!

Please contact the Support Contractor if you have any questions:

 Submit questions online through the QualityNet Question & Answer Tool at <u>www.qualitynet.org</u>

Or

 Call the Support Contractor at 866.800.8756.

Continuing Education Approval

This program has been approved for 1.0 continuing education (CE) unit for the following professional boards:

- Florida Board of Clinical Social Work, Marriage and Family Therapy and Mental Health Counseling
- Florida Board of Nursing Home Administrators
- Florida Council of Dietetics
- Florida Board of Pharmacy
- Board of Registered Nursing (Provider #16578)
 - It is your responsibility to submit this form to your accrediting body for credit.

3/2019

CE Credit Process

- Complete the ReadyTalk® survey that will pop up after the webinar, or wait for the survey that will be sent to all registrants within the next 48 hours.
- After completion of the survey, click "Done" at the bottom of the screen.
- Another page will open that asks you to register in HSAG's Learning Management Center.
 - This is separate from registering for the webinar. If you have not registered at the Learning Management Center, you will **not** receive your certificate.
 - Please use your personal email so you can receive your certificate.
 - Healthcare facilities have firewalls that block our certificates.

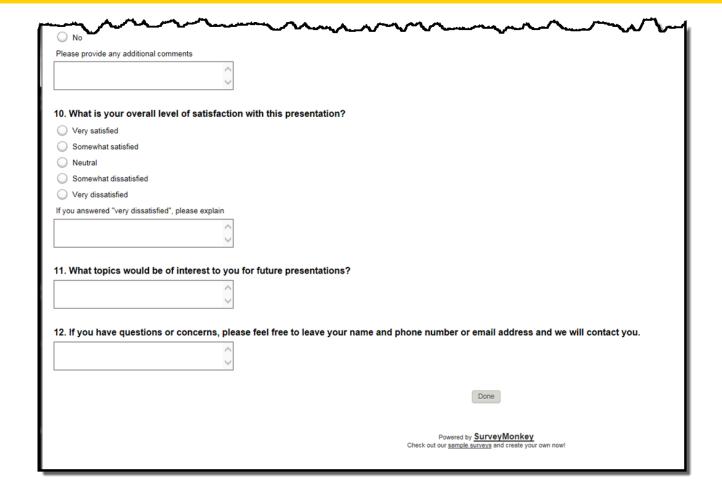
3/2019

CE Certificate Problems?

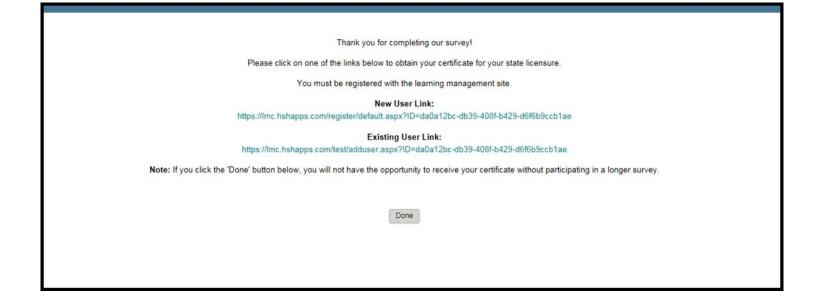
- If you do not immediately receive a response to the email you used to register in the Learning Management Center, a firewall is blocking the survey link.
- Please go back to the New User link and register your personal email account.
- If you continue to have problems, please contact Deb Price at dprice@hsag.com.

41

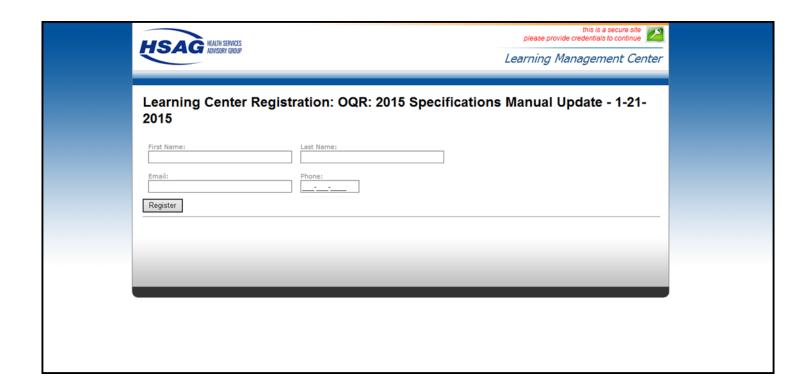
CE Credit Process: Survey



CE Credit Process



CE Credit Process: New User



3/2019

44

CE Credit Process: Existing User



References

Donabedian, A. (2005) Evaluating the quality of medical care. *Milbank Quarterly*, 83(4), 691-729. (Reprinted from Donabedian, A. [1966]. Evaluating the quality of medical care. *Milbank Memorial Fund Quarterly*, 44[3], 166-203) doi:10.1111/j.1468-0009.2005.00397.

Goodrich, K., Garcia, E., & Conway, P. H. (2012) A history of and a vision for CMS quality measurement programs. *Joint Commission Journal on Quality & Patient Safety*, *38*(10), 465-470.

Goodrich, K & Ling, S. (2013) The national quality strategy and you: How CMS quality measures affect policy and practice. *Medscape*. Retrieved from http://www.medscape.org/viewarticle/803358_2.

Institute of Medicine. (2000) *To err is human: Building a safer health system*. Washington, DC: National Academies Press. Retrieved from http://www.nap.edu/catalog/9728/to-err-is-human-building-a-safer-health-system.

Institute of Medicine. (2001) *Crossing the quality chasm: A new health system for the 21st century*. Washington, DC: National Academies Press. Retrieved from http://www.nap.edu/openbook.php?record_id=10027.

Institute of Medicine. (2003) *Health professions education: A bridge to quality*. Washington, DC: National Academies Press. Retrieved from http://www.nap.edu/openbook.php?record_id=10681 doi: 10.1097/01.NUMA.0000359201.21834.c7.

National Quality Forum. (2013) *MAP 2013 pre-rulemaking report: 2013 recommendations on measures under consideration by HH*s. Washington, DC: U.S. Government Printing Office. Retrieved from http://www.qualityforum.org/WorkArea/linkit.aspx? LinkIdentifier=id&ItemID=72746.

3/2019 46

References (cont.)

Centers for Medicare & Medicaid Services. (2015) *A blueprint for the CMS measures management system*: Version 11.1. Baltimore, MD: Centers for Medicare & Medicaid Services. Retrieved from http://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/MMS/MeasuresManagementSystemBlueprint.html.

Centers for Medicare & Medicaid Services. (2015). 2015 national impact assessment of the Centers for Medicare & Medicaid Services (CMS) quality measures report. Baltimore, MD: Centers for Medicare & Medicaid Services. Retrieved from http://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment- Instruments/QualityMeasures/Downloads/2015-National-Impact-Assessment-Report.pdf.

Department of Health and Human Services. (2001) *Improving nursing home quality: Introducing choice and competition into nursing care*. Retrieved April 10, 2015 from http://archive.hhs.gov/news/speech/2001/011119.html.

National Quality Forum. (2015) *MAP 2015 considerations for selection of measures for federal programs: Hospitals*. Washington, DC: U.S. Government Printing Office.

Patient Protection and Affordable Care Act, 42 U.S.C. § 18001 et seq. (2010).

U.S. Department of Health and Human Services. (2011). 2011 report to Congress: National strategy for quality improvement in health care. Retrieved from http://www.ahrq.gov/workingforquality/reports/annual-reports/ngs2011annlrpt.htm.

3/2019 47

References (cont.)

- https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/MMS/Downloads/Quality-Measure-Development-Lifecycle-Overview.pdf
- https://www.communitycatalyst.org/resources/publications/doc ument/Resource-for-Advocates-on-Quality-Measurement-Life-Cycle-Final.pdf
- https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/MMS/Downloads/Quality-Measure-Development-Lifecycle-Overview.pdf
- https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/MMS/Downloads/BlueprintVer14.pdf

3/2019 48

This presentation was current at the time of publication and/or upload to the Quality Reporting Center or QualityNet websites. If Medicare policy, requirements, or guidance changes following the date of posting, this presentation will not necessarily reflect those changes; given that it will remain as an archived copy, it will not be updated.

This presentation was prepared as a service to the public and is not intended to grant rights or impose obligations. Any references or links to statutes, regulations, and/or other policy materials are provided as summary information. No material contained herein is intended to replace either written laws or regulations. In the event of any discrepancy between the information provided by the presentation and any information included in any Medicare rules and/or regulations, the rules or regulations shall govern. The specific statutes, regulations, and other interpretive materials should be reviewed independently for a full and accurate statement of their contents.